## Northumberland County Council

## Appeal Update Report

## Date: September 2023

## Planning Appeals

Report of the Director of Planning
Cabinet Member: Councillor CW Horncastle

## Purpose of report

For Members' information to report the progress of planning appeals. This is a monthly report and relates to appeals throughout all 5 Local Area Council Planning Committee areas and covers appeals of Strategic Planning Committee.

## Recommendations

To note the contents of the report in respect of the progress of planning appeals that have been submitted to and determined by the Planning Inspectorate.

## Link to Corporate Plan

This report is relevant to all of the priorities included in the NCC Corporate Plan 2018-2021 where identified within individual planning applications and appeals.

## Key issues

Each planning application and associated appeal has its own particular set of individual issues and considerations that have been taken into account in their determination, which are set out within the individual application reports and appeal decisions.

## Recent Planning Appeal Decisions

Planning Appeals Allowed (permission granted)

| Reference No | Proposal and main planning considerations | Award of costs? |
| :---: | :---: | :---: |
| 18/03394/REM | Reserved Matters Application relating to 16/00078/OUT - Development of Phase 1 of proposals which include Trunk Road Service Area, Hotel and Innovation Centre plus associated access, parking, landscaping and other associated infrastructure - land west of Lancaster Park, Pinewood Drive, Lancaster Park, Morpeth <br> Main issues: the design fails to preserve or make a positive contribution to local character and distinctiveness, and the site's surroundings, and fails to create or contribute to a strong sense of place. The development does not demonstrate high quality sustainable design, is not visually attractive, does not incorporate high quality materials and detailing, and is substantially altered from the approved outline planning application. <br> Committee Decision - Officer Recommendation: Approve | Yes claim for full costs allowed |
| 22/00913/FUL | Resubmission of approval 18/03632/REM for the construction of two detached dwellings and associated works - land to north west of Blue House Farm Cottages, Blue House Farm Road, Netherton Colliery <br> Maini issues: isolated residential development in the open countryside; and no planning obligation secured in respect of a contribution to the Coastal Mitigation Service or other alternative mitigation. <br> Delegated Decision - Officer Recommendation: Refuse | No |
| 22/00437/FUL | Change of use of land from equestrian grazing use to campsite use - land north east of Bolam Lake Boat House Wood Car Park, Belsay <br> Main issues: inappropriate development in the Green Belt. <br> Delegated Decision - Officer Recommendation: <br> Refuse | No claim refused |


| Reference No | Proposal and main planning considerations | Award of <br> costs? |
| :--- | :--- | :--- |
| None |  |  |

Planning Appeals Dismissed (permission refused)

| Reference No | Proposal and main planning considerations | Award of <br> costs? |
| :--- | :--- | :--- |
| 22/03696/FUL | Retrospective application for works carried out to <br> add pillars with metal railings between at front <br> boundary wall; stone face side wall between front <br> and rear garden and construction of raised timber <br> deck - Woodstock, Mill Lane, Haltwhistle <br> Main issues: harm to the character and appearance <br> of the Conservation Area; and harmful impact on <br> residential amenity. <br> Delegated Decision - Officer Recommendation: <br> Refuse | No |
| $22 / 04507 /$ FUL | Demolition of existing ground floor rear extension <br> and replacement with two storey rear extension - <br> The Coach House, Fenwicks Close Farm, Earsdon <br> Main issues: inappropriate development in the Green <br> Belt; and disproportionate addition that would be <br> incongruous with the character of the area. | No |
| Delegated Decision - Officer Recommendation: <br> Refuse | No - |  |


|  | Eland Land, Ponteland <br> Main issues: inappropriate development in the Green Belt and the open countryside <br> Delegated Decision - Officer Recommendation: <br> Refuse | refused |
| :---: | :---: | :---: |
| 22/04124/FUL | Erection of stables, tackroom and associated horse paddock - land east of Oakfield Lodge, Eachwick <br> Main issues: inappropriate development in the Green Belt; and visually intrusive and harmful impact on the character and appearance of the site and surrounding landscape. <br> Delegated Decision - Officer Recommendation: Refuse | No |
| 22/04369/FUL | Proposed replacement windows - 6 Albert Place, Berwick-upon-Tweed <br> Main issues: fails to conserve and enhance the significance of the Conservation Area; and results in harm to the Conservation Area that is not outweighed by public benefits. <br> Delegated Decision - Officer Recommendation: Refuse | No |
| 21/02696/S106A | Variation of S106 Agreement relating to planning permission A/2004/0323 dated 3rd February 2005 Hawkshaw, Old Swarland, Swarland <br> Main issues: the S106 continues to serve a useful purpose and insufficient information has been submitted to demonstrate that there is no longer a requirement for discount market value accommodation for a local person(s) in the area. <br> Delegated Decision - Officer Recommendation: Refuse | No |
| 22/03911/FUL | Proposal for a new family 1.5 storey dwelling with a garage, external parking and associated services (Self Build) - 7 Springfield Meadows, Alnwick <br> Main issues: design and visual appearance; and fails to secure a contribution towards coastal mitigation measures. <br> Delegated Decision - Officer Recommendation: Refuse | No claim refused |


| 22/04665/FUL | Proposed first floor extension over existing sun room <br> and installation of a fixed window to the southern <br> gable wall at high level - 63 Merley Gate, <br> Loansdean, Morpeth <br> Main issues: the extension would constitute an <br> incongruous addition that would be out of character <br> with the dwelling and built context; and harmful <br> impact upon residential amenity. <br> Delegated Decision - Officer Recommendation: <br> Refuse | No |
| :--- | :--- | :--- |
| 22/00637/FUL | Alterations and extension - 2 West Hedgeley, <br> Powburn <br> Main issues: design would be out of scale and <br> character with the existing property and surrounding <br> area, and would harm the setting of Grade II listed <br> buildings <br> Delegated Decision - Officer Recommendation: <br> Refuse | No |
| $21 / 04592 /$ FUL | Demolition of 2 no. youth hostel cabins and erection <br> of 8 no. caravan pitches and children's play area (as <br> amended) - Hareshaw Linn Caravan Park, <br> Bellingham <br> Main issues: harmful visual impacts on the character <br> and appearance of the site and surrounding area; <br> and harmful impacts on residential amenity. <br> Delegated Decision - Officer Recommendation: <br> Refuse | No |
| $22 / 04246 /$ FUL | Proposed single storey garage extension including a <br> study and a shower room - 57 Church Street, Amble <br> Main issues: scale and design results in adverse <br> impact on the character and appearance of the <br> existing dwelling and the surrounding area. <br> Delegated Decision - Officer Recommendation: <br> Refuse | No |

Planning Appeals Withdrawn

| Reference No | Proposal and main planning considerations | Award of <br> costs? |
| :--- | :--- | :--- |
| None |  |  |

Planning Casework Unit Referrals

| Reference No | Proposal and main planning considerations | Award of <br> costs? |
| :--- | :--- | :--- |
| None |  |  |

## Planning Appeals Received

Appeals Received

| Reference No | Description and address | Appeal start date and decision level |
| :---: | :---: | :---: |
| 21/03396/FUL | Construction of 3no. residential cottages with associated garages, access, car parking and landscaping and demolition of existing outbuilding(s) and extension(s) to $4 \& 5$ Front Street with replacement extension(s) and internal alterations - 4 and 5 Front Street, Capheaton <br> Main issues: proposals are not commensurate with the size of the settlement and encroach into the open countryside, adversely impacting on the setting and appearance of the settlement and surrounding countryside; proposals result in harm to the heritage assets and their setting without clear and convincing justification of this harm or public benefits to outweigh the harm; layout, scale and design as well as pattern of development would be detrimental to local vernacular and character; lack of information on car parking, access arrangements, refuse, drainage and opportunities to promote walking, cycling and public transport; and proposals result in biodiversity net loss. | 2 November 2022 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 21/03397/LBC | Listed Building Consent for demolition of existing outbuilding(s) and extension(s) to 4 \& 5 Front Street with replacement extension(s), internal alterations and alterations to boundary walls - 4 and 5 Front Street, Capheaton <br> Main issues: proposals result in harm to the heritage assets without clear and convincing | 2 November 2022 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |


|  | justification of this harm or public benefits to outweigh the harm. |  |
| :---: | :---: | :---: |
| 21/01833/FUL | Development of 60 no. Pitches for holiday accommodation comprising touring caravan/campervan pitches and tents - land at Elwick Farm, Belford <br> Main issues: unsustainable major tourism in the open countryside; lack of information in relation to impacts on wildlife; lack of information in respect of a nutrient calculation relating to the Lindisfarne SPA; and lack of information relating to surface water drainage and highways. | 10 January 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 21/02287/FUL | Convert and extend redundant cow byre to residential use (C3) for holiday let Waterside Cottage, Acklington <br> Main issues: development in an unsustainable location within the open countryside; insufficient information to justify non-mains foul drainage; insufficient information to demonstrate the proposal would not sterilise and identified sand and gravel resource; absence of suitable mitigation to address recreational disturbance with adverse effects on the Northumbria Coast SPA and Ramsar Site and the North Northumberland Dunes SAC; and loss of ancient woodland with no exceptional circumstances or suitable compensation strategy. | 25 January 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/03609/AGTRES | Notification of Prior Approval to convert an existing but now redundant agricultural building on the Guyzance Estate for permanent residential use - land south of Waterside Cottage, Acklington <br> Main issues: impacts on adjacent ancient semi-natural woodland and River Coquet and Coquet Valley Woodland SSSI; and absence of suitable mitigation to address recreational disturbance with adverse effects on the Northumbria Coast SPA and Ramsar Site and the North Northumberland Dunes SAC. | 25 January 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/04634/FUL | Demolition of detached garage and construction of side extension Middlesteads Farm, Longhirst <br> Main issues: design does not respect the character of the existing dwelling or its locality, would fail to remain subordinate and would result in unacceptable adverse impact on the character of the dwelling and its | 16 February 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |


|  | setting. |  |
| :---: | :---: | :---: |
| 22/01297/FUL | Development of 4 no. residential dwellings including associated access, landscaping and all other ancillary works - land north of junction of Station Road, South End, Longhoughton <br> Main issues: would fail to preserve the setting of the Grade I listed Church of St Peter and St Paul; harmful impact on the character and appearance of the area; and absence of suitable mitigation to address recreational disturbance with adverse effects on the Northumbria Coast SPA and Ramsar Site and the North Northumberland Dunes SAC. | 21 February 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/02704/CLEXIS | Certificate of Lawful Development - Existing use for the siting of a caravan for residential purposes - land north of east of South Linden House, Longhorsley <br> Main issues: it is not possible to conclude that the building has been used for a continuous period of 4 years as a dwelling. | 27 February 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/03417/OUT | Outline application with some matters reserved for development of one residential dwelling (Self Build); all matters reserved other than access - land north of Hill Top Cottage, Morpeth <br> Main issues: development within the open countryside; inappropriate development in the open countryside; fails to promote the use of sustainable travel; fails to demonstrate that safe access can be achieved; and fails to demonstrate potential impacts on protected species and how these can be mitigated. | 21 March 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/03876/FUL | A storage shed and polytunnel to support existing woodland maintenance - land at south east of Pit Allotment Wood, Corbridge <br> Main issues: inappropriate development in the Green Belt. | $16 \text { May } 2023$ <br> Delegated Decision - Officer Recommendation: Refuse |
| 22/01012/FUL | Conversion of agricultural buildings to create one dwelling including a link extension and detached garage - development site at Barley Hill House Barn, Kiln Pit Hill, Consett <br> Main issues: design fails to reflect the character or appearance of the listed farm building and results in harm to the character and appearance of the listed building. | $17 \text { May } 2023$ <br> Delegated Decision - Officer Recommendation: Refuse |


| 22/03217/FUL | Erection of a forestry shelter and the location of a storage container (retrospective) - land east of Aydon Dipton Woods, Corbridge <br> Main issues: development in the open countryside and inappropriate development in the Green Belt. | 23 May 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| :---: | :---: | :---: |
| 22/04060/FUL | Erection 2no 2-storey 4 bed detached dwellings (validated 06/01/23, notice served) - land south west of 21 Front Street, East Bedlington <br> Main issues: fails to demonstrate that safe access and egress for vehicular, cyclist and pedestrian traffic can be achieved; fails to demonstrate appropriate off-street car parking provision; fails to demonstrate that appropriate ground gas protection has been incorporated into the development; fails to demonstrate how surface water and flood risk will be mitigated on site; and absence of completed planning obligation securing a contribution to the Council's Coastal Mitigation Scheme or other suitable mitigation to address effects on the Northumbria Coast SPA and Northumberland Shore SSSI. | 26 May 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 20/04096/OUT | Outline planning permission for residential development for up to four dwellings (All Matters Reserved) with demolition of existing structures - resubmission of application 19/01511/OUT - land at Moor Farm Estate, Station Road, Stannington <br> Main issues: proposal would permanently urbanise an open site to the detriment of the rural, dispersed, open character of the site and its surroundings. | 5 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/02870/FUL | Construction of 8no. bungalows with associated access, parking and landscaping - land north of Hartford Court, East West Link Road, Cramlington <br> Main issues: loss of open space; design, density, siting and layout does not respect the character of the area or contribute to a strong sense of place; impacts on residential amenity; fails to demonstrate how surface water and flood risk will be mitigated on site; fails to demonstrate that safe access and egress for vehicular, cyclist and pedestrian traffic can be achieved; fails to promote the use of sustainable travel within the development; and absence of completed | 7 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |


|  | planning obligation securing a contribution to the Council's Coastal Mitigation Scheme or other suitable mitigation to address effects on the Northumbria Coast SPA and Northumberland Shore SSSI. |  |
| :---: | :---: | :---: |
| 22/03128/FUL | Proposed construction of 3 bedroom dormer bungalow - land south east of 4 Studley Drive, Swarland <br> Main issues: loss of landscaping and detrimental impact on the character and appearance of the area; and subdivision of the plot would have a harmful impact on the character and appearance of the area. | 13 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 23/00732/FUL | Retrospective - Proposed full timber decking outdoor seating area with timber frame outbuilding / shed for outdoor store and service area - The Schooner Hotel, 8 Northumberland Street, Alnmouth <br> Main issues: harm to heritage asset and no public benefits have been demonstrated to outweigh the identified harm. | 15 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/01992/OUT | Outline permission (all matters reserved) for erection of 1 no. dwellinghouse with granny annex (C3 use class) - land north west and south east of The Haven, Back Crofts, Rothbury <br> Main issues: fails to address highway safety matters in relation to site access and manoeuvrability. | 19 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 23/01214/VARYCO | Removal of condition 3 (Footpath 1 (HDM)) and 4 (Footpath 2 (HDM)) on approved application 21/04875/FUL - land north of Southcroft Stables, The Croft, Ulgham <br> Main issues: the proposed removal would not promote sustainable connectivity between the wider development and existing infrastructure. | 26 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/04676/LBC | Listed Building Consent for alterations comprising inserting one window with shutter in South facing gable wall, and the replacement of existing window with fully glazed panel and shutter on West elevation (Amended Description) - The Cottage, Riding Home Farm, Acomb, Hexham <br> Main issues: less than substantial harm to the character and significance of the listed building that has not been justified. | 27 June 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 23/01138/ADE | Advertisement consent for 1no. totem sign - | 5 July 2023 |


|  | Lidl, Hexham Gate Retail Park, Hexham <br> Main issues: harm to the visual amenity of the site and wider area, including the setting of designated heritage assets and the townscape. | Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| :---: | :---: | :---: |
| 22/04675/FUL | Proposed 1.5 storey extension to the rear will provide a new staircase; two extensions onto the west gable will provide two storeys of additional living accommodation, plus a single storey link to the updated outbuilding to be clad in timber; the two storey and 1.5 storey extensions to have roof pitches; double garage with timber clad; the landscape and ground levels will be updated to provide access to the garage and accommodate the extensions. - The Hott, Thorngrafton, Hexham <br> Main issues: design would not be in keeping with the traditional character and appearance of the dwelling, existing buildings and surrounding area and would be detrimental to visual amenity and fails to preserve the significance of non-designated heritage assets; and insufficient information to consider the archaeological impacts of the development. | 17 July 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/04104/FUL | Change of use, conversion and alteration of the existing buildings to create 6 holiday let units, including landscaping and boundary treatments - 58-60 Middle Street, Spittal <br> Main issues: lack of detail in respect of parking and ecology; and design has not been informed by a structural survey and results in harm to heritage assets. | 18 July 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/04526/FUL | Erection of single dwelling with associated access and residential garden - land southeast of The Courtyard, Matfen <br> Main issues: unsustainable and isolated location within the open countryside; insufficient information to fully consider the ecological impacts of the proposal; and insufficient information to fully consider the impact on existing trees. | 16 August 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 23/00494/FUL | Removal of conservatory to west elevation and construction of two storey side and rear extensions and raising of ridge height - 32 Linden Way, Darras Hall, Ponteland <br> Main issues: inappropriate design with detrimental impact on the character and | 17 August 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |


|  | visual appearance of the existing dwelling and street scene. |  |
| :---: | :---: | :---: |
| 20/00230/FUL | Full planning permission for 63 no. dwellings with associated infrastructure and landscaping (as amended) - land south of Broomhouse Lane, Station Road, Prudhoe <br> Main issues: insufficient information to demonstrate that the development would deliver an appropriate mix of housing to meet local housing need; new access with associated disturbance and visual impacts would have a harmful impact on the character and visual amenity of the area and the amenity and living conditions of residents; and insufficient information in respect of energy efficiency measures. | 17 August 2023 <br> Committee <br> Decision - Officer <br> Recommendation: <br> Approve |
| 22/03923/FUL | Proposed first floor extension to dwelling house (as amended 25.05.2023) - 14 Castle Street, Norham <br> Main issues: the development fails to conserve and enhance the Norham Conservation Area and results in harm to the Conservation Area that is not outweighed by public benefits. | 18 August 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| 22/04546/CLEXIS | Certificate of existing lawful development for the siting of a twin unit caravan for ancillary residential use as an annexe within the existing residential curtilage - Old Field, Catton, Hexham <br> Main issues: the caravan is not within the residential curtilage so would require planning permission and would have a significant degree of permanency constituting development - the caravan would not be lawful. | 24 August 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |

## Recent Enforcement Appeal Decisions

Enforcement Appeals Allowed

| Reference No | Description and address | Award of <br> costs? |
| :--- | :--- | :--- |
| None |  |  |

Enforcement Appeals Dismissed

| Reference No | Description and address | Award of <br> costs? |
| :--- | :--- | :--- |
| None |  |  |

## Enforcement Appeals Withdrawn

| Reference No | Description and address | Award of <br> costs? |
| :--- | :--- | :--- |
| None |  |  |

## Enforcement Appeals Received

## Appeals Received

| Reference No | Description and address | Appeal start date |
| :--- | :--- | :--- |
| 22/00022/NOTICE | Unauthorised dwelling - Horsley Banks <br> Farm, Horsley | 6 April 2022 <br> Hearing date: 22 <br> November 2022 |
| 22/00023/NOTICE | Unauthorised stable buildings - Horsley <br> Banks Farm, Horsley | 6 April 2022 <br> Hearing date: 22 <br> November 2022 |
| 20/00481/ENDEVT | Change of use of a forestry building for use <br> as residential - English/Wheelings Wood, <br> Corbridge | 2 March 2023 |
| $21 / 00865 /$ BRCOND | Construction of retaining wall - Woodlands <br> Rise, Corbridge Road, Hexham | 23 March 2023 |
| $22 / 01092 /$ COU | Construction of a multi use arena, erection of <br> an animal shelter and provision of gravelled <br> parking area | 25 April 2023 |
| $21 / 00080 / E N D E V T$ | Installation of hardcore - land to north of Kiln <br> Cottage, Newton-on-the-Moor | 13 June 2023 |

## Inquiry and Hearing Dates

| Reference No | Description and address | Inquiry/hearing <br> date and <br> decision level |
| :--- | :--- | :--- |
| 21/02077/FUL | Proposed construction of 13no dwellings <br> (including 2no affordable dwellings), creation <br> of new access, car parking and soakaways <br> (amended description) - land south east of <br> The Manor House, Riding Mill <br> Main issues: harm to the character and <br> appearance of the site and surrounding area <br> and curtilage listed boundary wall; harm to <br> residential amenity; does not make sufficient <br> provision for affordable housing on the site; <br> insufficient information to fully assess the <br> impacts of the proposed development on <br> ecology and biodiversity and net gain for <br> biodiversity; does not secure necessary <br> planning obligations in respect of affordable <br> housing, open space and education. | Hearing - 12 <br> September 2023 <br> Delegated <br> Decision - Officer <br> Recommendation: <br> Refuse |
| $21 / 03915 /$ LBC | Listed Building Consent for demolition of a <br> section of existing curtilage listed boundary <br> wall to create access for residential <br> development - land south east of The Manor <br> House, Riding Mill | Hearing 12 <br> September 2023 |
| Main issues: loss of historic fabric and <br> unacceptable alteration of the historic <br> curtilage listed boundary wall. | Delegated <br> Decision - Officer |  |
| Recommendation: |  |  |
| Refuse |  |  |

## Implications

| Policy | Decisions on appeals may affect future interpretation of policy and influence policy reviews |
| :---: | :---: |
| Finance and value for money | There may be financial implications where costs are awarded by an Inspector or where Public Inquiries are arranged to determine appeals |
| Legal | It is expected that Legal Services will be instructed where Public Inquiries are arranged to determine appeals |
| Procurement | None |
| Human resources | None |
| Property | None |
| ```Equalities (Impact Assessment attached?) Y Yes \checkmark ~ N o N/a``` | Planning applications and appeals are considered having regard to the Equality Act 2010 |
| Risk assessment | None |
| Crime and disorder | As set out in individual reports and decisions |
| Customer consideration | None |
| Carbon reduction | Each application/appeal may have an impact on the local environment and have been assessed accordingly |
| Wards | All where relevant to application site relating to the appeal |

## Background papers

Planning applications and appeal decisions as identified within the report.

## Report author and contact details

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